

Message Text

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ACTION IO-13

INFO OCT-01 ISO-00 AF-10 ARA-06 EA-07 EUR-12 NEA-10
CIAE-00 DODE-00 NSAE-00 NSCE-00 SSO-00 USIE-00
INRE-00 PM-04 H-01 INR-07 L-03 NSC-05 PA-01
PRS-01 SP-02 SS-15 DHA-02 /100 W
-----080920Z 081929 /15

O R 072356Z MAY 77 ZFF-4
FM USMISSION USUN NEW YORK
TO AMEMBASSY LONDON NIACT IMMEDIATE
SECSTATE WASHDC IMMEDIATE 3520
INFO AMEMBASSY BONN
AMEMBASSY CANBERRA
AMEMBASSY MAPUTO
AMEMBASSY OTTAWA
AMEMBASSY PARIS
AMEMBASSY PRETORIA
AMEMBASSY LAGOS
AMEMBASSY LUSAKA
AMEMBASSY DAR ES SALAAM
AMCONSULT CAPETOWN

C O N F I D E N T I A L USUN 1436

LONDON FOR SECRETARY'S PARTY

CAPETOWN FOR EMBASSY

E.O. 11652: GDS
TAGS: PFOR, US, UN, WA, SF
SUBJ: MAPUTO CONFERENCE

REFS: (A) STATE 102132, (B) USUN 1395, (C) USUN 1435

1. DURING WESTERN FIVE MEETING ON MAY 5 (REFTEL B), BRITISH
(PERMREP RICHARD AND AMBASSADOR MURRAY) MADE IT CLEAR
THAT UK WAS GOING TO MAPUTO VERY RELUCTANTLY BECAUSE OF THE
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POSSIBLE ADVERSE EFFECT THEIR ATTENDANCE MIGHT HAVE ON
ONGOING NEGOTIATIONS, PARTICULARLY ON RHODESIA, AND
THAT THEY WOULD UNDOUBTEDLY RESERVE ON, OR DISASSOCIATE
FROM, THE FINAL TEXT. THEY ALSO EXPRESSED EXTREME RELUCTANCE
TO ENTER INTO NEGOTIATIONS ON THE TEXT, BUT REALIZED THAT
IN THE PROCESS OF MAKING THEIR VIEWS KNOWN ON SOUTHERN
AFRICA, THEY WOULD UNDOUBTEDLY HAVE TO MAKE CLEAR THEIR

SPECIFIC DIFFICULTIES WITH THE TEXT.

2. CANADA REPS (MINISTER LA POINTE AND MISOFF EDELSTEIN) EXPRESSED BELIEF THAT REAL OPPORTUNITIES EXIST FOR WEST TO MODERATE TEXT TO SOME DEGREE, AND STATED STRONGLY THAT WESTERNERS SHOULD PARTICIPATE IN NEGOTIATIONS TO THAT END. THEY AGREED, HOWEVER, THAT FINAL RESULT WOULD SURELY BE UNACCEPTABLE TO ALL FIVE, WHO WOULD HAVE TO DISASSOCIATE THEMSELVES FROM THE TEXT.

3. FRANCE RESTATED THEIR RELUCTANCE TO GO TO MAPUTO AND THE UNACCEPTABILITY OF THE CURRENT DRAFT TEXT, BUT APPEARED WILLING TO DISCUSS IT. FRG EXPRESSED WILLINGNESS TO DISCUSS BUT NOT NEGOTIATE TEXT IN MAPUTO, AND STATED THEIR HOPE AND BELIEF THAT DURING THE CONFERENCE US PERMREP YOUNG WOULD BE ABLE TO INFLUENCE AFRICAN (PARTICULARLY FRONT LINE) STATES TO SUPPORT WESTERN INITIATIVES ON ZIMBABWE AND NAMIBIA.

4. US (AMBASSADOR LEONARD) SPOKE ALONG LINES OF REF TAL A, PARA 2, SECOND TICK, SAYING THAT S INTENDED TO AVOID DETAILED NEGOTIATIONS ON THE TEXT, SINCE IT SEEMED UNLIKELY, IF NOT IMPOSSIBLE, THAT TEXT COULD BE MODERATED TO THE EXTENT THAT THE US COULD ACCEPT IT. HE SAID THAT THE TEXT ITSELF SEEMS SECONDARY TO THE MAIN REASON THAT THE US IS GOING TO MAPUTO, WHICH IS THAT THE US IS GOING TO PARTICIPATE IN THE CONFERENCE TO ILLUSTRATE US SUPPORT FOR INDEPENDENCE AND MAJORITY RULE IN ZIMBABWE AND NAMIBIA, AND TO STRESS AND LOBBY FOR US AND WESTERN INITIATIVES TO ACHIEVE THOSE GOALS PEACEFULLY.

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5. AT THIS POINT IN THE MEETING, UK RECEIVED CABLE FROM FONSEC OWEN STATING, AMONG OTHER THINGS, THAT UK WILL AVOID NEGOTIATIONS ON THE TEXT AT MAPUTO. SINCE BRITISH AND ALL OTHER STILL SEEMED TO BE READY TO DISCUSS THE TEXT (IN FACT, THERE WAS GENERAL AGREEMENT THAT IT WOULD BE ABSOLUTELY IMPOSSIBLE TO COMPLETELY AVOID TALKING ABOUT THE TEXT IN MAPUTO), MEETING ENDED WITH SOME AMBIGUITY OVER FINAL BRITISH POSITION, WHICH IS NOT YET CLEAR AFTER SEVERAL ADDITIONAL CONTACTS. THERE ARE VARYING INTERPRETATIONS OF PHRASES "DETAILED NEGOTIATIONS", "NEGOTIATIONS", AND "DISCUSSIONS." GENERAL VIEWS OF WESTERN FIVE WERE AS STATED IN REF TEL B:

A) FIVE WILL MAINTAIN COMMON POSITIONS ON, AND LOBBY IN FAVOR OF US-UK INITIATIVES ON ZIMBABWE AND WESTERN FIVE INITIATIVE ON NAMIBIA;

B) FIVE WILL "DISCUSS" (IF ONLY TO POINT OUT UNREALISTIC APPROACH OR SPECIFIC PROBLEM AREAS) OR "NEGOTIATE" (CANADA)

ON TEXT, BUT GENERALLY WILL AVOID "DETAILED NEGOTIATIONS."

C) ALL FIVE WILL SURELY DISASSOCIATE THEMSELVES FROM
FINAL TEXT.

6. FOLLOWING DISCUSSIONS OVER THE LAST TWO WEEKS WITH
MANY MISOFFS, PARTICULARLY FROM AFRICAN AND WESTERN REGIONS,
SEVERAL POINTS HAVE EMERGED:

A) NO ONE HAS CLEAR IDEA OF WHAT THE ATMOSPHERE IN MAPUTO
WILL BE;

B) NO ONE HAS CLEAR IDEA OF WHAT THE TEXT WILL LOOK LIKE
ONCE THE AFRICAN GROUP HAS OPPORTUNITY TO FOCUS ON IT
(WHICH THEY HAVE NOT DONE IN NEW YORK);

C) NO ONE HAS CLEAR IDEA OF WHAT FORM NEGOTIATIONS ON
THE TEXT WILL TAKE DURING THE CONFERENCE (FORMALLY, THERE
MAY BE TWO WORKING GROUPS OF THE COMMITTEE OF THE WHOLE:
ONE ON THE "DECLARATION" AND ONE ON THE "PROGRAM OF ACTION");
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D) NO ONE HAS CLEAR IDEA OF HOW MUCH LEVERAGE THE WEST
WILL HAVE IN MAPUTO (THERE MAY BE ABOUT 18 "WEO'S"
ATTENDING: UK, US, FRG, CANADA, FRANCE, AUSTRALIA, PORTUGAL,
JAPAN, AUSTRIA, DENMARK, NORWAY, FINLAND, SWEDEN, AND
PERHAPS BELGIUM, NETHERLANDS, ITALY, NEW ZEALAND, AND TURKEY).

7. WESTERN FIVE AND MOST OF HE WEO'S HAVE AGREED
INFORMALLY TO MEET EARLY IN THE WEEK OF THE CONFERENCE AND
TO STAY IN CLOSE CONTACT IN ORDER TO JOINTLY ASSESS THE
SITUATION AS IT DEVELOPS.
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: INDEPENDENCE, POLICIES, TEXT, MAPUTO CONFERENCE, NEGOTIATIONS
Control Number: n/a
Copy: SINGLE
Sent Date: 07-May-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
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Executive Order: GS
Errors: N/A
Expiration:
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Secure: OPEN
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TAGS: PFOR, PDEV, US, WA, SF, RH, UK, FR, CA, UN
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